



**City of Phoenix**  
PLANNING AND DEVELOPMENT DEPARTMENT

**To:** City of Phoenix Planning Commission

**Date:** June 4, 2020

**From:** Racelle Escolar  
Planner III

**Subject:** ITEM NO. 18 (PHO-1-19--Z-165-06-7(8)) – NORTHWEST CORNER OF 35TH AVENUE AND CARVER ROAD

This memo is to provide a revised staff recommendation that addresses a revised site plan submitted by the applicant and date stamped May 26, 2020.

On May 7, 2020 the Planning Commission continued the case to the June 4, 2020 hearing to allow the applicant to work on a compromise with the community. Since the May Planning Commission hearing, the applicant conducted additional outreach and submitted a revised site plan. The applicant has proposed a new lot configuration and reduced the number of lots from 92 to 63. These site plan changes require modifications to the stipulations recommended by the Planning Hearing Officer.

The Planning Hearing Officer's recommendation regarding Stipulation 1 requires that the R1-8 development be in general conformance with the site plan date stamped November 21, 2019. The recommended revision updates this date to reflect the revised site plan date stamped May 26, 2020.

The Planning Hearing Officer's recommendation regarding Stipulation 47 limits the maximum building height to 20 feet for lots 52-61 and 82-83 as depicted on the site plan date stamped November 21, 2019. The recommended revision updates the impacted lot numbers to reflect the revised site plan date stamped May 26, 2020.

**VILLAGE PLANNING COMMITTEE RECOMMENDATION**

The Laveen Village Planning Committee heard this case on January 13, 2020 and recommended denial by a vote of 11-0. The Laveen VPC motion also included a request that the Planning Hearing Officer recommend to the Planning Commission to initiate a zoning reversion for the site.

**PLANNING HEARING OFFICER RECOMMENDATION**

The Planning Hearing Officer heard this request on January 15, 2020 and took this case under advisement. On February 13, 2020 the Planning Hearing Officer took this case out from under advisement and recommended denial as filed and approval with modifications and additional stipulations.

Staff recommends approval per the Planning Hearing Officer recommendation with modifications to Stipulation Nos 1 and 47 as shown below in bold text:

General

- ~~1. That development shall be in general conformance with the site plan date stamped October 8, 2007, and elevations date stamped February 20, 2007, as modified by the following stipulations, and as approved by the Development Services Department.~~
1. THE R1-8 DEVELOPMENT SHALL BE IN GENERAL CONFORMANCE WITH THE SITE PLAN DATE STAMPED **NOVEMBER 21, 2019 MAY 26, 2020**, AS MODIFIED BY THE FOLLOWING STIPULATIONS AND APPROVED BY THE PLANNING AND DEVELOPMENT DEPARTMENT, AND WITH SPECIFIC REGARD TO THE FOLLOWING:
  - A. THE DEVELOPER SHALL PROVIDE A PRIMARY ROADWAY FROM 35TH AVENUE EXTENDED TO THE WESTERN PROPERTY BOUNDARY, AS APPROVED BY THE PLANNING AND DEVELOPMENT DEPARTMENT.
  - B. THE PRIMARY ROADWAY CONNECTING 35TH AVENUE TO THE WESTERN EDGE OF THE PROPERTY LINE SHALL TERMINATE AS A STUB STREET TO THE ADJACENT UNDEVELOPED LAND TO THE WEST TO PROVIDE FOR A FUTURE VEHICULAR CONNECTION.
2. CONCEPTUAL ELEVATIONS FOR THE R1-8 DEVELOPMENT SHALL BE REVIEWED AND APPROVED BY THE PLANNING HEARING OFFICER THROUGH THE PUBLIC HEARING PROCESS FOR STIPULATION MODIFICATION PRIOR TO PRELIMINARY SITE PLAN APPROVAL. THIS IS A LEGISLATIVE REVIEW FOR CONCEPTUAL PURPOSES ONLY. SPECIFIC DEVELOPMENT STANDARDS AND REQUIREMENTS MAY BE DETERMINED BY THE PLANNING HEARING OFFICER AND THE PLANNING AND DEVELOPMENT DEPARTMENT.
3. THE R1-18 DEVELOPMENT SHALL BE IN GENERAL CONFORMANCE WITH THE SITE PLAN DATE STAMPED OCTOBER 8, 2007, AND ELEVATIONS DATE STAMPED FEBRUARY 20, 2007, AS MODIFIED BY THE FOLLOWING STIPULATIONS AND APPROVED BY THE PLANNING AND DEVELOPMENT DEPARTMENT.
- ~~4. That dDevelopment of the R1-18 portion of the site shall not exceed 22 lots.~~
- ~~2.~~
- ~~5. That dDevelopment of the R1-8 portion of the site shall not exceed a density of 99 lots.~~
- ~~3.~~

6. THE R1-8 DEVELOPMENT SHALL PROVIDE A MINIMUM OF 26% OPEN SPACE, OF WHICH A MINIMUM OF 12% SHALL BE USABLE OPEN SPACE, AS APPROVED OR MODIFIED BY THE PLANNING AND DEVELOPMENT DEPARTMENT.

#### Site Design

- ~~7.~~ ~~That u~~Unobstructed pedestrian access (for the purpose of private pedestrian connectivity internal to the site) between the R1-18 and R1-8 portions of the site shall be provided, as approved by the PLANNING AND Development ~~Services~~ Department.
- ~~8.~~ ~~That n~~No solid wall in excess of three feet in height as measured from the finished grade, shall be located on the site (either in private lots or common tracts) except that solid walls greater than three feet in height shall be allowed for the following purposes, as approved by the PLANNING AND Development ~~Services~~ Department.
  - a. Walls utilized to screen utilities, trash enclosures, or other facilities generally considered to be visually obtrusive.
  - b. Retaining wall.
- ~~9.~~ ~~That n~~No more than 60,000 square feet of natural turf area shall be located within the common areas of the R1-8 portion of the site (this requirement does not apply to synthetic turf); if provided, common area natural turf should be centrally located and grouped so as to create one contiguous natural turf recreation area, as approved by the PLANNING AND Development ~~Services~~ Department.
- ~~10.~~ ~~That a 235-foot (average), 200-foot (minimum)~~ THE DEVELOPMENT SHALL PROVIDE A MINIMUM 100 FOOT landscaped setback ALONG THE EAST PROPERTY LINE adjacent to 35th Avenue shall be provided, as approved by the PLANNING AND Development ~~Services~~ Department.
- ~~11.~~ ~~That a~~ A 50-foot (minimum) landscaped setback adjacent to Carver Road (final alignment) shall be provided, as approved by the PLANNING AND Development ~~Services~~ Department.
- ~~12.~~ ~~That t~~Those portions of spider and jeep trails which are not part of the approved grading envelopes, access drives, or other necessary site disturbance related to the proposed development of the R1-8 portion of the site shall be re-vegetated in a manner consistent with adjacent undisturbed vegetation, as approved by the PLANNING AND Development ~~Services~~ Department.

#### Disclosures

13. ~~That p~~ Prior to final site plan approval, the property owner shall record documents that disclose to tenants of the site or purchasers of property within the site, the existence, proximity, and operational characteristics of active agricultural uses and non-domesticated animal keeping. The form and content of such documents shall be according to the templates and instructions provided, which have been reviewed and approved by the City Attorney.
14. THAT PRIOR TO FINAL SITE PLAN APPROVAL, THE PROPERTY OWNER SHALL RECORD DOCUMENTS THAT DISCLOSE TO TENANTS OF THE SITE OR PURCHASERS OF PROPERTY WITHIN THE SITE, THE EXISTENCE, PROXIMITY, AND OPERATIONAL CHARACTERISTICS OF ACTIVE AVIATION USES IN THE HANGAR HACIENDAS UNITS ONE, TWO, AND THREE SUBDIVISIONS LOCATED APPROXIMATELY 2,300 FEET TO THE EAST OF THE SUBJECT PROPERTY IN MARICOPA COUNTY. THE FORM AND CONTENT OF SUCH DOCUMENTS SHALL BE ACCORDING TO THE TEMPLATES AND INSTRUCTIONS PROVIDED, WHICH HAVE BEEN REVIEWED AND APPROVED BY THE CITY ATTORNEY.

#### Parks and Recreation

15. ~~That t~~ The developer shall dedicate a multi-use trail easement and construct a multi-use trail, per adopted standards, along the north side of Carver Road, as approved by the Parks and Recreation Department.

#### Archaeology

16. ~~That t~~ The applicant shall complete an archaeological survey report of the development area for review and approval by the City Archaeologist prior to clearing and grubbing, landscape salvage, or grading.
17. IF DETERMINED NECESSARY BY THE PHOENIX ARCHAEOLOGY OFFICE, THE APPLICANT SHALL CONDUCT PHASE I DATA TESTING AND SUBMIT AN ARCHAEOLOGICAL SURVEY REPORT OF THE DEVELOPMENT AREA FOR REVIEW AND APPROVAL BY THE CITY ARCHAEOLOGIST PRIOR TO CLEARING AND GRUBBING, LANDSCAPE SALVAGE, AND/OR GRADING APPROVAL.
18. IF PHASE I DATA TESTING IS REQUIRED, AND IF, UPON REVIEW OF THE RESULTS FROM THE PHASE I DATA TESTING, THE CITY ARCHAEOLOGIST, IN CONSULTATION WITH A QUALIFIED ARCHAEOLOGIST, DETERMINES SUCH DATA RECOVERY EXCAVATIONS ARE NECESSARY, THE APPLICANT SHALL CONDUCT PHASE II ARCHAEOLOGICAL DATA RECOVERY EXCAVATIONS.
19. IN THE EVENT ARCHAEOLOGICAL MATERIALS ARE ENCOUNTERED DURING CONSTRUCTION, THE DEVELOPER SHALL IMMEDIATELY CEASE ALL GROUND-DISTURBING ACTIVITIES WITHIN A 33-FOOT RADIUS OF THE DISCOVERY, NOTIFY THE CITY ARCHAEOLOGIST, AND ALLOW TIME



FOR THE ARCHAEOLOGY OFFICE TO PROPERLY ASSESS THE MATERIALS.

Street Transportation

20. ~~That r~~Right-of-way totaling 55 feet shall be dedicated for the west half of 35th Avenue, as approved by the Street Transportation Department. 35th Avenue shall be constructed using rural streets standards similar to Dobbins Road, as approved by the Street Transportation Department.
21. ~~That r~~Right-of-way totaling 55 feet shall be dedicated for the west half of Carver Road, as approved by the Street Transportation Department. Carver Road shall be constructed using rural streets standards similar to Dobbins Road, as approved by the Street Transportation Department.
22. THE DEVELOPER SHALL DEDICATE RIGHT-OF-WAY FOR 35TH AVENUE AS DETERMINED BY THE MARICOPA COUNTY DEPARTMENT OF TRANSPORTATION (MCDOT) AND AS APPROVED BY THE PLANNING AND DEVELOPMENT DEPARTMENT.
23. THE DEVELOPER SHALL DEDICATE RIGHT-OF-WAY FOR CARVER ROAD AS DETERMINED BY THE MARICOPA COUNTY DEPARTMENT OF TRANSPORTATION (MCDOT) AND AS APPROVED BY THE PLANNING AND DEVELOPMENT DEPARTMENT.
24. ~~That a~~A traffic impact study shall be submitted to, and approved by, the Street Transportation Department prior to PLANNING AND Development ~~Services~~ Department preliminary site plan approval. That all right-of-way dedications and associated infrastructure improvements as recommended by the traffic impact study shall be installed by the developer, as approved by the PLANNING AND Development ~~Services~~ Department.
25. ~~That t~~The developer shall construct all streets within and adjacent to the development with paving, curb, gutter, sidewalk, curb ramps, streetlights, median islands, landscaping, and other incidentals, as modified by these stipulations, and as approved by the Street Transportation Department. All improvements shall comply with all AmericanS with Disabilities Act accessibility standards.
26. ~~That t~~The applicant shall complete and submit the Developer Project Information Form for the Maricopa Association of Governments Transportation Improvement Program. This form is a requirement of the Environmental Protection Agency to meet clean air quality requirements.
27. ~~That p~~Prior to preliminary site plan approval, the landowner shall execute a Proposition 207 waiver of claims utilizing the provided template. The waiver shall be recorded with the Maricopa County Recorder's Office and a copy shall be provided to the PLANNING AND Development ~~Services~~ Department for the case files.

19. ~~That approval shall be conditional upon the development commencing within 48 months of the City Council approval of this change of zoning in accordance with Section 506.B.1 of the Zoning Ordinance. For purposes of this stipulation, development shall commence with the issuance of building permits and erection of the building walls on site.~~

#### Neighborhood

28. ~~That b~~ Building pad cuts shall be terraced if more than 6 feet in height and treated with a stain, gunnite, or equivalent finish, as approved by the PLANNING AND Development ~~Services~~ Department.
29. ~~That a~~ All two story homes, within the R1-18 portion of the site, shall be designed in a manner such that the square footage of the second story floor area does not exceed 66 percent of the first story floor area, as approved by the PLANNING AND Development ~~Services~~ Department.
30. ~~That c~~ Concrete channels shall be designed to look natural in the desert setting through color, texture, landscaping, or other means, as approved by the PLANNING AND Development ~~Services~~ Department.
31. ~~That t~~ The use of riprap and engineered culverts shall be minimized and, where utilized, shall be integrated with the desert setting through color, texture, soil plating, landscaping, or other means, as approved by the PLANNING AND Development ~~Services~~ Department. To the extent possible, culverts shall be undersized to allow minor flows (10 cfs or smaller) to cross roadways in their natural condition.
32. ~~That w~~ Washes with a one-hundred-year peak flow of 200 cfs or greater shall be preserved and enhanced with native vegetation as described in Appendix A, Approved Plant Species List for Sonoran Preserve Edge Treatment Guidelines, as approved by the PLANNING AND Development ~~Services~~ Department.
33. ~~That l~~ Lots with 2 or more sides abutting undisturbed open space shall be designed with obtuse angles, rather than right angles or acute angles, as approved by the PLANNING AND Development ~~Services~~ Department.
34. ~~That e~~ On non-hillside lots within the R1-18 portion of the development, all improvements, including driveways, landscaping, and underground utilities shall be located within a building envelope occupying no more than 50 percent of the lot up to a maximum of 20,000 square feet, whichever is less, as approved by the PLANNING AND Development ~~Services~~ Department.
35. ~~That a~~ A minimum of three terraced berms with 2:1 fill slopes shall be installed along the full length of the quarry cut slope base. The terraces shall BE LIMITED TO A MAXIMUM HEIGHT OF ~~be 8 feet tall, minimum,~~ and shall be PLANTED

~~plated~~ with a staggered combination of 2-inch and 4-inch caliper, drought resistant, deciduous trees at 25 feet ON center OR IN EQUIVALENT GROUPINGS ~~to center~~, as approved OR MODIFIED by the PLANNING AND Development ~~Services~~ Department.

THE DEVELOPER MAY ALSO IMPLEMENT ALTERNATIVE SOLUTIONS FOR THE NATURALIZING AND BLENDING OF THE QUARRY CUT SLOPE WITH THE ADJACENT UNDISTURBED HILLSIDE AREA, AS APPROVED OR MODIFIED BY THE PLANNING AND DEVELOPMENT DEPARTMENT.

36. ~~That s~~ Solid block walls, except for retaining walls or privacy fencing on individual  
28. lots, shall not be constructed outside of the building envelopes for the R1-18  
portion of the site, as approved by the PLANNING AND Development ~~Services~~  
Department. Fencing constructed outside of the building envelope shall be  
combination solid/view fencing. In addition, all fencing above the 15 percent  
slope line shall be 100 percent view fencing.
37. ~~That t~~ The entire 60-acre site shall have no perimeter fencing, as approved by the  
29. PLANNING AND Development ~~Services~~ Department.
38. ~~That p~~ Private roadways within the R1-18 portion of the site shall be provided with  
30. ribbon curbs and colored asphalt, as approved by the PLANNING AND  
Development ~~Services~~ Department.
39. ~~That private roadways within the R1-8 portion of the site shall be provided with a~~  
31. ~~raised, vertical curb, as approved by the Development Services Department.~~
40. ~~That a~~ All HVAC units shall be ground mounted.  
32.
41. ~~That a~~ All street lighting and wall mounted security fixtures shall be full cut off  
33. lighting. Fixture height shall be a maximum of 12 feet. Street lighting fixtures  
shall be decorative and have a consistent architectural theme, as approved by  
the PLANNING AND Development ~~Services~~ Department.
42. ~~That b~~ Bollards shall be used for accent lighting at the primary access, entry  
34. monument, driveways, and trail crossings, as approved by the PLANNING AND  
Development ~~Services~~ Department. Photovoltaic energy sources for bollard  
lighting shall be provided.
43. ~~That a~~ Any request to delete or modify these stipulations SHALL be preceded by  
35. A presentation to the Laveen Village Planning Committee (VPC) for review and  
recommendation, and notification to the following persons two weeks prior to  
presentation at the VPC:

a. Jon Kimoto, 3216 West Ansell Road, Laveen, 85339

b. Cyd Manning, P.O. Box 41234, Mesa, 85274

- c. Judy Brown, P.O. Box 41234, Mesa, 85274
- d. Christine Dicken, 10827 South 30th Avenue, Laveen, 85339
- e. Richard Birnbaum, 11014 South 35th Avenue, Laveen, 85339
- f. Phil Hertel, ~~2300~~ 2845 West Broadway Road, Phoenix, 85041
- g. Steven Klein, 6820 South 66th Avenue, Laveen, 85339

44. ~~That~~The following individuals shall be notified of any and all PLANNING AND  
~~36-~~ Development Services Department (~~DSD~~) meetings which are open to the public. The applicant shall be responsible for notification to the following via a first-class letter to be mailed at least two weeks prior to the ~~DSD~~ meeting(s):

- a. Jon Kimoto, 3216 West Ansell Road, Laveen, 85339
- b. Cyd Manning, P.O. Box 41234, Mesa, 85274
- c. Judy Brown, P.O. Box 41234, Mesa, 85274
- d. Christine Dicken, 10827 South 30th Avenue, Laveen, 85339
- e. Richard Birnbaum, 11014 South 35th Avenue, Laveen, 85339
- f. Phil Hertel, ~~2300~~ 2845 West Broadway Road, Phoenix, 85041
- g. Steven Klein, 6820 South 66th Avenue, Laveen, 85339

45. ~~That a~~All sidewalks, within the R1-8 portion of the site, WHICH ARE  
~~37-~~ DEVELOPED ALONG STREETS DEVELOPED AS PUBLIC STREETS OR PRIVATE ACCESSWAYS shall be detached with a minimum five-foot wide landscaped strip located between the sidewalk and back of curb and shall include minimum two-inch caliper shade trees planted ~~a minimum rate of~~ 20 feet on center or IN equivalent groupings along both sides of the sidewalk, as approved OR MODIFIED by the PLANNING AND Development Services Department. The landscape strip shall be installed by the developer and maintained by the homeowners' association.

46. ~~That a~~A mix of two and three-inch caliper trees shall be provided within all  
~~38-~~ required common open space tracts. With the exception of the open space area adjacent to 35th Avenue, the species of trees provided shall shade 50 percent of the area of the open space at tree maturity, as approved by the PLANNING AND Development Services Department.

47. ~~That only one-story homes shall be located along 35th Avenue.~~

~~39-~~

LOTS ~~52-61 AND 82-83~~ 1-7, LOCATED ALONG 35TH AVENUE AND AS DEPICTED ON THE SITE PLAN DATE STAMPED ~~NOVEMBER 21, 2019~~ **MAY 26, 2020**, ARE LIMITED TO A MAXIMUM BUILDING HEIGHT OF 20 FEET, AS APPROVED BY THE PLANNING AND DEVELOPMENT DEPARTMENT.

48. That a detailed site plan, landscaping plan, elevations, perimeter fence or wall  
40. plan, lighting plan, and entry monument signage shall be reviewed by the Laveen Village Planning Committee prior to preliminary site plan approval by the PLANNING AND Development ~~Services~~ Department.

**Exhibit A:**

Conceptual Site Plan date stamped May 26, 2020



# CARVER MOUNTAIN

## CONCEPT PLAN A3

5-25-2020

CITY OF PHOENIX

MAY 26 2020

Planning & Development  
Department

