ATTACHMENT B



Staff Report Z-14-23-4 September 1, 2023

Central City <u>Village Planning Committee</u> Meeting Date:	September 11, 2023
Planning Commission Hearing Date:	October 5, 2023
Request From:	R-5 SNSPD (Multifamily Residence District, Story Neighborhood Special Planning District) (0.49 acres) and <u>C-1</u> <u>SNSPD</u> (Neighborhood Retail, Story Neighborhood Special Planning District) (1.09 acres)
Request To:	<u>C-1</u> <u>SNSPD</u> (Neighborhood Retail, Story Neighborhood Special Planning District) (1.58 acres)
Proposal:	Retail convenience store with fuel sales
Location:	Southwest corner of 15th Avenue and McDowell Road
Owner/Applicant:	Circle K Stores, Inc.
Representative:	Land Development Consultants, LLC
Staff Recommendation:	Approval, subject to stipulations

General Plan Conformity				
General Plan Land Use Map Designation		Commercial		
Street Map Classification	McDowell Road	Arterial	40-foot south half street	
	15th Avenue	Collector	33-foot west half street	
CELEBRATE OUR DIVERSE COMMUNITIES AND NEIGHBORHOODS CORE VALUE; CERTAINTY & CHARACTER; DESIGN PRINCIPLE: Create new				

VALUE; CERTAINTY & CHARACTER; DESIGN PRINCIPLE: Create new development or redevelopment that is sensitive to the scale and character of the surrounding neighborhoods and incorporates adequate development standards to prevent negative impact(s) on residential properties.

The proposal, as stipulated, is designed to complement the area by providing a low scale commercial development with detached sidewalks making it compatible and complementary to the surrounding neighborhood.

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CELEBRATE OUR DIVERSE COMMUNITIES AND NEIGHBORHOODS CORE VALUE; HEALTHY NEIGHBORHOODS; DESIGN PRINCIPLE: Design neighborhoods and buildings to provide pedestrian access to adjacent transportation infrastructure such as public transit.

The proposal is next to the bus stop along 15th Avenue and is stipulated to provide multimodal transportation options for residents including detached sidewalks, bicycle parking and a repair station, and a shaded bus stop pad.

BUILD THE SUSTAINABLE DESERT CITY CORE VALUE; TREES AND SHADE; DESIGN PRINCIPLE: Integrate trees and shade into the design of new development and redevelopment projects throughout Phoenix.

The proposed development, as stipulated, provides shaded detached sidewalks on McDowell Road and 15th Avenue which will reduce the urban heat island effect while also improving thermal comfort to site users and the surrounding neighborhood.

C-1 Neighborhood Retail District				
<u>Standards</u>	<u>Requirements</u>	Provisions on the Proposed site Plan		
Gross Acreage	-	1.58 acres		
Maximum Lot Coverage	50 percent	19.35 percent (Met)		
Maximum Building Height	30 feet	Building: 18 feet (Met) Fuel Canopy: 19 feet (Met)		
Minimum Building Setbacks				
Adjacent to Street (McDowell Road)	Average 25 feet, Minimum 20 feet	36 feet to fuel canopy (Met); 112 feet to convenience store (Met)		
Adjacent to Street (15th Avenue)	Average 25 feet, Minimum 20 feet	65 feet to fuel canopy (Met); 90 feet to convenience store (Met)		
West	15 feet	59 feet (Met); 84 feet to convenience store (Met)		
South	Adjacent to R1-6: 29 feet Adjacent to R-4 and R-5: 14 feet (15 feet minimum in SNSPD)	0.5 feet (Not Met)*		

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C-1 Neighborhood Retail District			
<u>Standards</u>	<u>Requirements</u>	<u>Provisions on the</u> Proposed site Plan	
Minimum Landscape Setbacks			
Adjacent to Street (McDowell	Average 25 feet,	10 feet (Not Met)*	
Road)	Minimum 20 feet		
Adjacent to Street (15th	Average 25 feet,	25 feet (Met)	
Avenue)	Minimum 20 feet		
West	10 feet	10 feet (Met)	
South	10 feet	0.5 feet (Not Met)*	
Minimum Parking	18 spaces	24 spaces (Met)	

*The site will either need to be redesigned or a variance will need to be obtained.

Applicable Plans, Overlays, and Initiatives

Story Neighborhood Conservation Plan: Background Item No. 6

Tree and Shade Master Plan: Background Item No. 7.

Complete Streets Guidelines: Background Item No. 8.

Transportation Electrification Action Plan: Background Item No. 9.

Zero Waste PHX: Background Item No. 10.

Comprehensive Bicycle Master Plan: Background Item No. 11.

Surrounding Land Uses and Zoning			
	Land Use	Zoning	
On Site	Gas station, convenience store and parking lot	C-1 SNSPD and R-5 SNSPD	
North (across McDowell Road)	Retail and office uses	C-1 HP	
West	Church and auxiliary uses	R-5 SNSPD	
East (across 15th Avenue)	Commercial uses	C-1 SNSPD	
South	Single-family residences	R-5 HP SNSPD, R-4 HP SNSPD, and R1-6 HP SNSPD	

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Background/Issues/Analysis

SUBJECT SITE

 This request is to rezone 1.58 acres located at the southwest corner of 15th Avenue and McDowell Road from 1.09 acres of C-1 SNSPD (Neighborhood Retail, Story Neighborhood Special Planning District) and 0.49-acres of R-5 SNSPD (Multifamily Residence District, Story Neighborhood Special Planning District) to C-1 SNSPD (Neighborhood Retail, Story Neighborhood Special Planning District) for the purpose of retail convenience store with fuel sales.

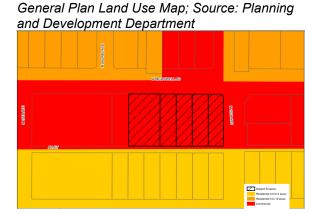
The subject site is currently occupied by a convenience store with fuel sales and a parking lot area. The redevelopment of this site would allow for the expansion of the convenience store and fuel sales business.

SURROUNDING LAND USES AND ZONING

2. The subject site is zoned C-1 SNSPD and R-5 SNSPD and is surrounded by a variety of uses. There are single family residences to the south zoned R1-6 HP SNSPD (Single-family Residence District, Historic Preservation Overlay, Story Neighborhood Special Planning District), R-4 HP SNSPD (Multifamily Residence District, Historic Preservation Overlay, Story Neighborhood Special Planning District), and R-5 HP SNSPD (Multifamily Residence District, Historic Preservation Overlay, Story Neighborhood Special Planning District), and R-5 HP SNSPD (Multifamily Residence District, Historic Preservation Overlay, Story Neighborhood Special Planning District). There are retail and office uses across McDowell Road to the north zoned C-1 HP (Neighborhood Retail, Historic Preservation Overlay) and commercial uses to the east across 15th Avenue zoned C-1 SNSPD. There is a church with auxiliary uses to the west zoned R-5 SNSPD.

GENERAL PLAN LAND USE MAP

3. The General Plan Land Use Map depicts the subject site and the properties to the east and west with a designation of Commercial. The property to the north across McDowell Road is designated as Commercial and Residential 5 to 10 dwelling units per acre. To the south is designated as Residential 3.5 to 5 dwelling units per acre. The proposal is consistent with the General Plan Land Use Map designation.



PROPOSAL

4. The site plan attached as an exhibit, proposes a new retail convenience store with a fuel canopy and six fuel pumps, with parking adjacent to the new store.

Additionally, the new facility will provide an expanded parking area for ease of access and convenience of the customers, providing 24 total parking spaces, as compared to approximately 12 parking spaces at the current store.

To promote bicycling and transit use, staff is recommending Stipulation Nos. 2, 3 and 16 which require bicycle parking and a bicycle repair station on the proposed development. It also requires a new bus stop pad on southbound 15th Avenue.

5. The proposed building elevations include one building with a height of 17 feet, 4 inches to the top of the roof and a fuel canopy with a height of 18 feet, 6 inches. Staff recommends Stipulation No. 1, which limits building height to 23 feet. This height limitation will promote compatibility with the residential neighborhood to the south.

STUDIES AND POLICIES

6. Story Neighborhood Conservation Plan:

Approved by the Phoenix Council in 1987, the Story Neighborhood Conservation Plan covers an area bounded by 7th Avenue to the east, McDowell Road to the north, Roosevelt Street on the south and Grand Avenue on the west. The Story Neighborhood Conservation Plan lists several land use goals such as: ensure that new construction is compatible with existing uses, encourage local retail commercial services in acres already zoned commercial, and maintain the singlefamily residential character of the neighborhood.

The subject site is designated in Area A, which calls for low-scale commercial and office, and residential. The proposal is consistent with that designation and maintains the low-scale character of the area by limiting the height in Stipulation No. 1.



Story Neighborhood Conservation Plan, Proposed Land Use Map; Source: Planning and Development Department

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7. Tree and Shade Master Plan:

The Tree and Shade Master Plan encourages treating the urban forest as infrastructure to ensure the trees are an integral part of the City's planning and development process. Sidewalks on the street frontages should be detached from the curbs to allow trees to be planted on both sides of the sidewalk to provide thermal comfort for pedestrians and to reduce the urban heat island effect.

The proposal, as stipulated, will create a streetscape environment with a shaded and detached sidewalk and the parking lot landscaping will include shade trees. The shaded detached sidewalks are addressed in Stipulation Nos. 11 and 12.

8. <u>Complete Streets Guidelines</u>:

The City of Phoenix City Council adopted the Complete Streets Guiding Principles. The principles are intended to promote improvements that provide an accessible, safe, connected transportation system to include all modes, such as bicycles, pedestrians, transit, and vehicles. The proposed development, as stipulated, will support walking, bicycling, and transit use by including bicycle parking on the site and a bicycle repair (fix-it) station and by constructing shaded and detached sidewalks along McDowell Road and 15th Avenue. These are addressed in Stipulation Nos. 2, 3, 11 and 12.

9. Transportation Electrification Action Plan

In June 2022, the Phoenix City Council approved the Transportation Electrification Action Plan. The current market desire for the electrification of transportation is both a national and global phenomenon, fueled by a desire for better air quality, a reduction in carbon emissions, and a reduction in vehicle operating and maintenance costs. Businesses, governments and the public are signaling strong future demand for electric vehicles (EVs), and many automobile manufacturers have declared plans for a transition to fully electric offerings within the coming decade. This Plan contains policy initiatives to prepare the City for a future filled with more EVs, charging infrastructure and e-mobility equity, and outlines a roadmap for a five-step plan to prepare for the EV infrastructure needs of 280,000 EVs in Phoenix by 2030. One goal of the Plan to accelerate public adoption of electric vehicles through workplace, business, and multifamily charging infrastructure recommends a standard stipulation for rezoning cases to provide EV charging infrastructure. This is addressed in Stipulation No. 4 which requires a minimum 5 percent of the required parking spaces to be EV installed.

10. Zero Waste PHX:

The City of Phoenix is committed to its waste diversion efforts and has set a goal to become a zero waste city, as part of the city's overall 2050 Environmental Sustainability Goals. One of the ways Phoenix can achieve this is to improve and expand its recycling and other waste diversion programs. Section 716 of the

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Phoenix Zoning Ordinance establishes standards to encourage the provision of recycling containers for multifamily, commercial, and mixed-use developments meeting certain criteria. Recycling containers will be provided as part of this project's waste management practices.

11. Comprehensive Bicycle Master Plan:

The City of Phoenix adopted the Comprehensive Bicycle Master Plan in 2014 to guide the development of its bikeway system and supportive infrastructure. The Comprehensive Bicycle Master Plan supports options for both short- and long-term bicycle parking as a means of promoting bicyclist traffic to a variety of destinations. As stipulated, the development will provide a bicycle repair station and bicycle parking spaces per the requirements of Section 1307.H. of the Phoenix Zoning Ordinance. This is addressed in Stipulation Nos. 2 and 3.

COMMUNITY CORRESONDENCE

12. As of the writing of this report, staff has received one letter expressing concern with the business operations and safety of the existing commercial business establishment.

INTERDEPARTMENTAL COMMENTS

- 13. The Fire Department commented that they do not anticipate any problems with the case. However, the development must comply with the Phoenix Fire Code.
- 14. The Water Services Department commented that the proposed property has existing water and sewer mains that can potentially serve the development.
- 15. The Street Transportation Department requested that a sidewalk easement be dedicated on the south side along McDowell Road and a right-of-way dedication be made along the west side along 15th Avenue. These are addressed in Stipulation Nos. 9 and 10.

A detached sidewalk will be required along both 15th Avenue and McDowell Road. The stipulations require enhanced landscaping with trees and live coverage. These are addressed in Stipulation Nos. 11 and 12.

The department also stated that the number of access points along McDowell Road is limited to one and all other access points on McDowell Road shall be removed. This is addressed in Stipulation No. 13. The 15th Avenue access is limited to a right-in/right-out driveway as per Stipulation No. 14. Additionally, the developer shall construct street improvements and incidentals as required, and with ADA accessibility per Stipulation No 15.

- 16. The Police Department requested that the site be sufficiently illuminated, maintain video surveillance, complete an authority to arrest agreement, and post signs to discourage unlawful activity. These are addressed in Stipulation Nos. 5 through 8.
- 17. The Public Transit Department requested the dedication of right-of-way and construction a bus stop pad along southbound 15th Avenue. This is addressed in Stipulation No. 16.

OTHER

- 18. The site is located in a larger area identified as being archaeologically sensitive. If further review by the City of Phoenix Archaeology Office determines the applicant shall conduct a Phase I data testing and submit an archaeology survey report for review and approval prior to work commencing. If a Phase I data testing is required and the review of the results, the City Archaeologist, in consultation with a qualified archaeologist, determine data recovery excavations are necessary, the applicant shall conduct Phase II archaeological data recovery excavations. In the event archaeological materials are encountered during construction, all ground disturbing activities must cease within a 33-foot radius of the discovery and the City of Phoenix Archaeology Office must be notified immediately and allowed time to properly assess the materials. These are addressed in Stipulations Nos. 17 through 19.
- 19. Staff has not received a completed form for the Waiver of Claims for Diminution in Value of Property under Proposition 207 (A.R.S. 12-1131 et seq.), as required by the rezoning application process. Therefore, a stipulation has been added to require the form be completed and submitted prior to preliminary site plan approval. This is addressed in Stipulation No. 20.
- 20. Development and use of the site are subject to all applicable codes and ordinances. Zoning approval does not negate other ordinance requirements. Other formal actions such as, but not limited to, zoning adjustments and abandonments may be required.

<u>Findings</u>

- 1. The proposal is consistent with the General Plan Land Use Map designation of Commercial.
- 2. The proposal, as stipulated, will promote a strong pedestrian environment along 15th Avenue and McDowell Road with shaded and detached sidewalks that will convey residents safely and comfortably toward bus access and other amenities in the area.

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3. The proposal will promote a mix of uses in the neighborhood which will provide goods and services to the local residents.

Stipulations

- 1. The maximum building height shall be 23 feet.
- 2. A minimum of 4 bicycle parking spaces shall be provided through Inverted U and/or artistic racks located near the building entrance and installed per the requirements of Section 1307.H of the Phoenix Zoning Ordinance, as approved by the Planning and Development Department. Artistic racks shall adhere to the City of Phoenix Preferred Designs in Appendix K of the Comprehensive Bicycle Master Plan.
- 3. A bicycle repair station ("fix it station") shall be provided on the site. The station shall include but not limited to: standard repair tools affixed to the station; a tire gauge and pump; and a bicycle repair stand which allows pedals and wheels to spin freely while making adjustments to the bike, as approved by the Planning and Development Department.
- 4. A minimum of 5% of the required parking spaces shall be EV Installed.
- 5. Site lighting shall be provided at building entrances/exits and in the parking and refuse areas, as approved by the Planning and Development Department. All on-site lighting shall be shielded to prevent direct visibility of the light source from residential properties to the south.
- 6. Video surveillance shall be maintained to monitor activities in and around the store to discourage alcohol violations and unlawful activities.
- 7. An "authority to arrest" agreement shall be completed and maintained by the property owner. The agreement shall be signed and delivered to the Phoenix Police Department.
- 8. "No Trespassing" signs shall be posted per Phoenix City Code on the exterior of the building in both English and Spanish.
- 9. A 10-foot sidewalk easement shall be dedicated for the south side of McDowell Road, as approved by the Planning and Development Department.
- 10. The developer shall dedicate a minimum 40 feet of right-of-way for the west side of 15th Avenue, adjacent to the development, as approved by the Planning and Development Department

- 11. A minimum 6-foot-wide detached sidewalk separated by a minimum 10-foot-wide landscape strip located between the back of curb and sidewalk shall be provided along the south side of McDowell Road, planted to the following standards, as approved by the Planning and Development Department.
 - a. Minimum 2-inch caliper single-trunk, large canopy, drought-tolerant shade trees planted 20 feet on center or in equivalent groupings.
 - b. Shrubs, accents, and vegetative groundcovers to achieve a minimum of 75% live coverage at maturity.

Where utility conflicts exist, the developer shall work with the Planning and Development Department on an alternative design solution consistent with a pedestrian environment.

- 12. A minimum 5-foot-wide detached sidewalk separated by a minimum 8-foot-wide landscape strip located between the back of curb and sidewalk shall be provided along the west side of 15th Avenue, planted to the following standards, as approved by the Planning and Development Department.
 - a. Minimum 2-inch caliper single-trunk, large canopy, drought-tolerant shade trees planted 20 feet on center or in equivalent groupings.
 - b. Shrubs, accents, and vegetative groundcovers to achieve a minimum of 75% live coverage at maturity.

Where utility conflicts exist, the developer shall work with the Planning and Development Department on an alternative design solution consistent with a pedestrian environment.

- 13. The developer shall provide a singular, 40-foot-wide P-1255-2 access point on McDowell Road at the westernmost property line. All other existing access points on McDowell Road shall be removed.
- 14. The developer shall provide a limited access P-1243-2 right in/right out driveway on 15th Avenue.
- 15. The developer shall construct all streets within and adjacent to the development with paving, curb, gutter, sidewalk, curb ramps, streetlights, median islands, landscaping and other incidentals, as per plans approved by the Planning and Development Department. All improvements shall comply with all ADA accessibility standards.

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- 16. The developer shall dedicate right-of-way and construct a new bus stop pad on southbound 15th Avenue. The bus stop pad shall be constructed according to City of Phoenix Standard Detail P1260 with a minimum depth of 10 feet. The bus stop pad shall be spaced from McDowell Road according to City of Phoenix Standard Detail P1258. Trees shall be placed to provide a minimum 50% shade coverage to the bus stop pad at full maturity.
- 17. If determined necessary by the Phoenix Archaeology Office, the applicant shall conduct Phase I data testing and submit an archaeological survey report of the development area for review and approval by the City Archaeologist prior to clearing and grubbing, landscape salvage, and/or grading approval.
- 18. If Phase I data testing is required, and if, upon review of the results from Phase I data testing, the City Archaeologist, in consultation with a qualified archaeologist, determines such data recovery excavations are necessary, the applicant shall conduct Phase II archaeological data recovery excavations.
- 19. In the event archaeological materials are encountered during construction, the developer shall immediately cease all ground-disturbing activities within a 33-foot radius of the discovery, notify the City Archaeologist, and allow time for the Archaeology Office to properly assess the materials.
- 20. Prior to preliminary site plan approval, the landowner shall execute a Proposition 207 waiver of claims form. The waiver shall be recorded with the Maricopa County Recorder's Office and delivered to the City to be included in the rezoning application file for record.

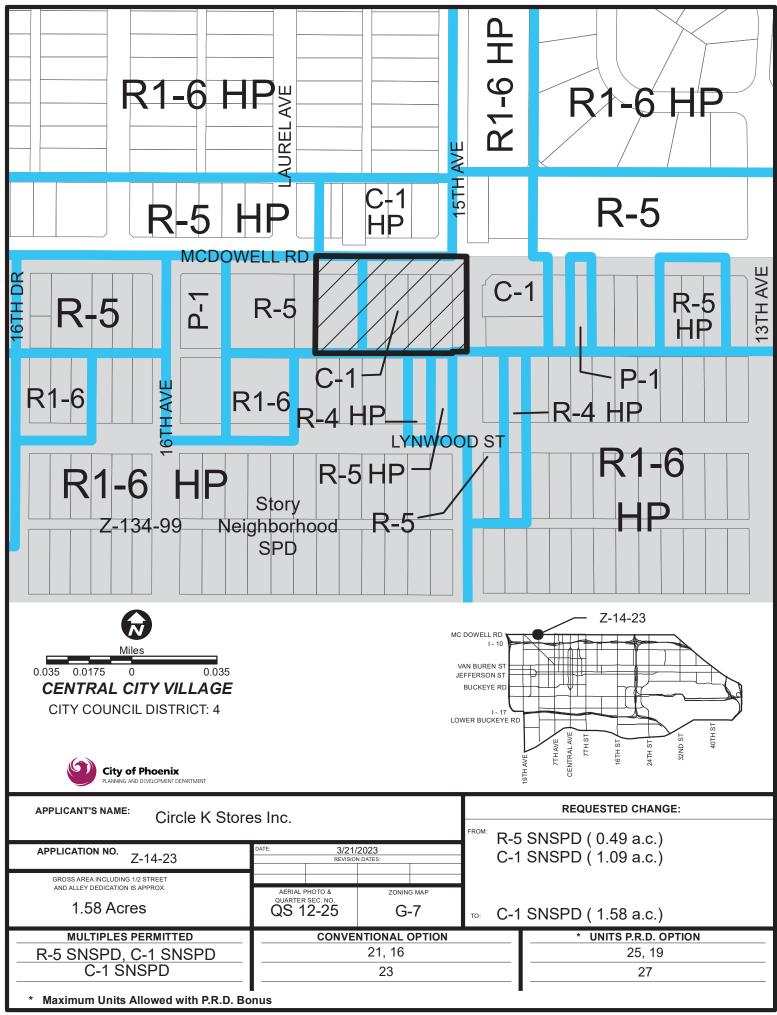
<u>Writer</u> Matteo Moric September 1, 2023

<u>Team Leader</u>

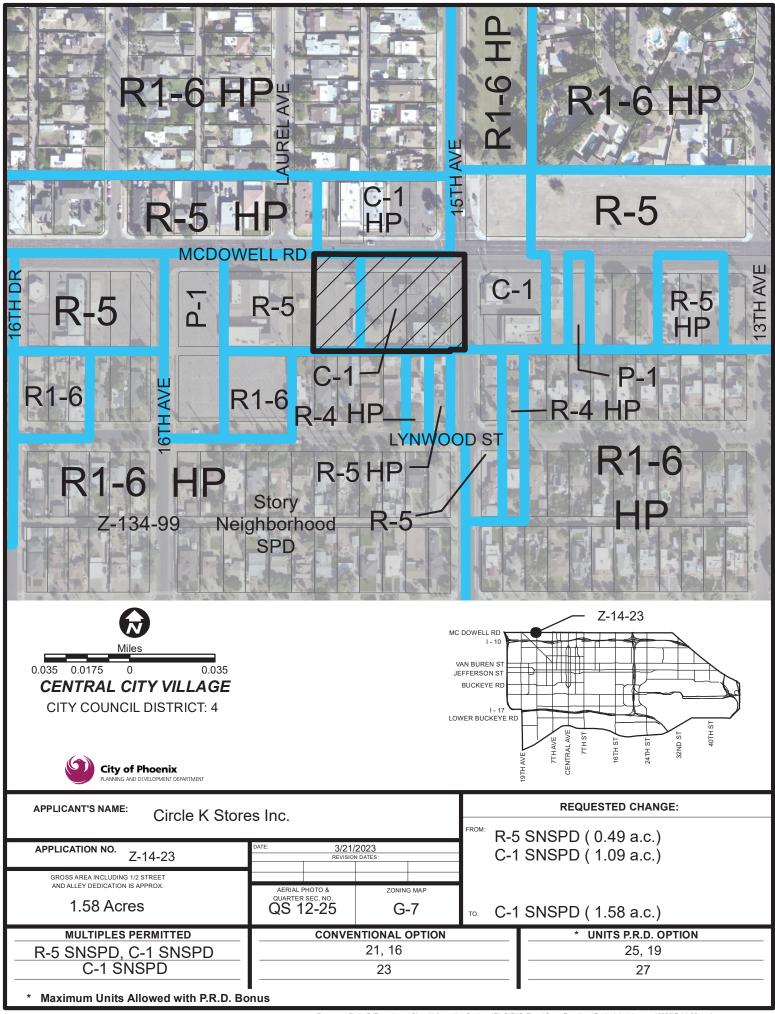
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<u>Exhibits</u>

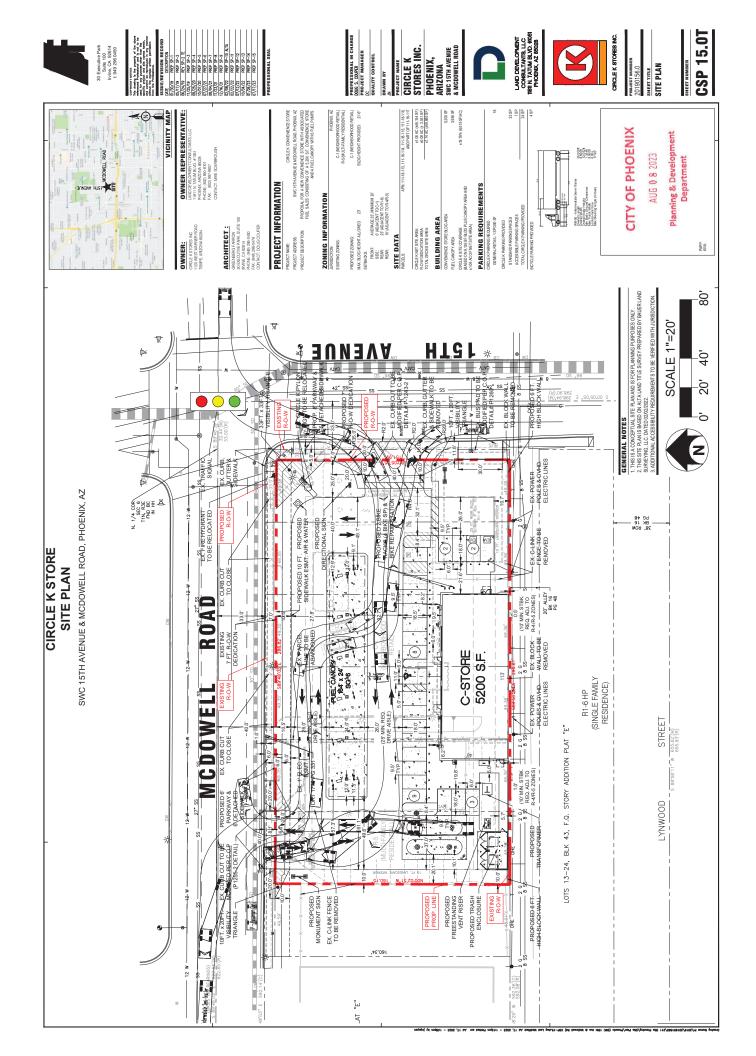
Zoning sketch map Aerial sketch map Conceptual Site Plan date stamped August 8, 2023 Conceptual Building Elevations date stamped February 21, 2023 Fuel Canopy Elevations date stamped February 21, 2023 Community Correspondence (2 pages)

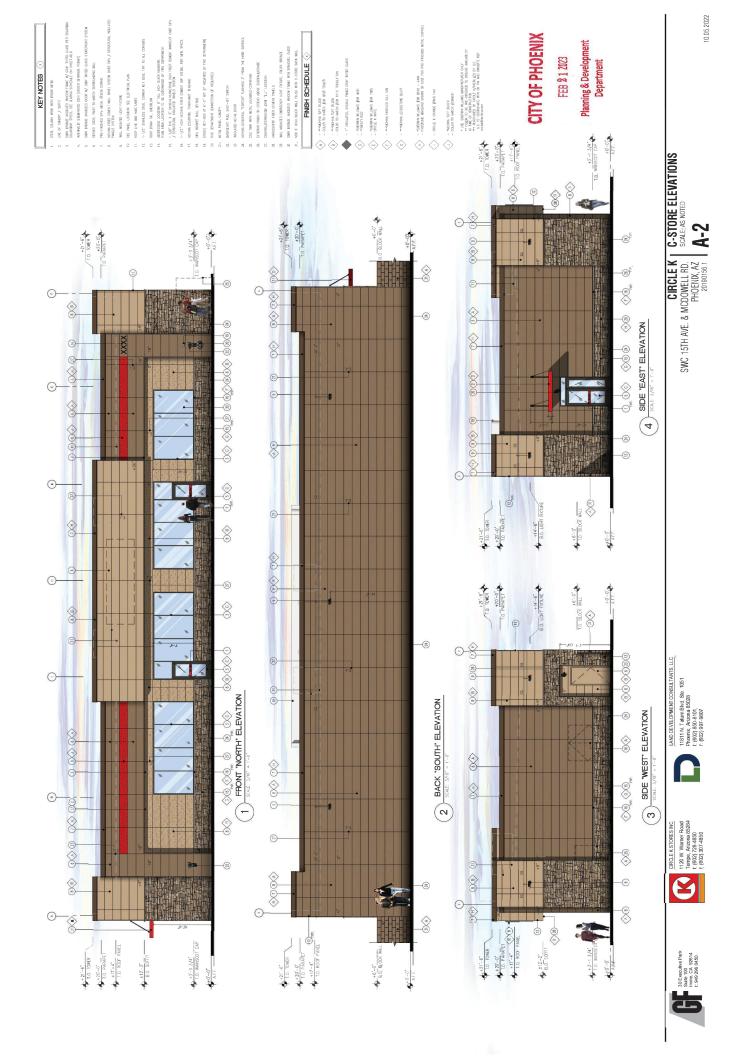


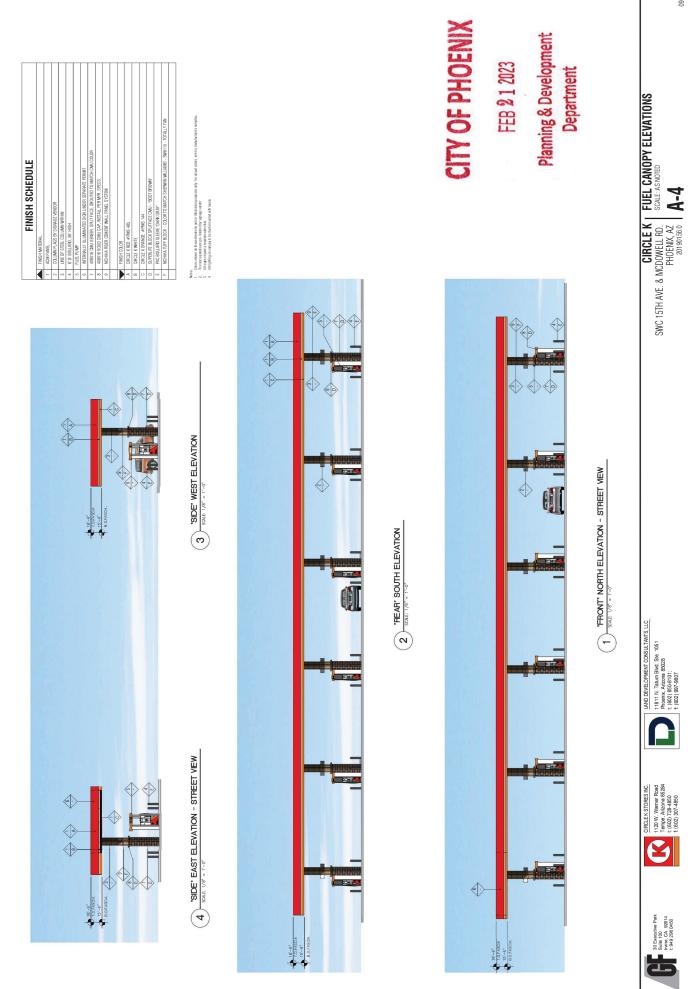
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09.09.2022

For you

Thank you, Geno Koman

Secretary II City of Phoenix Planning and Development Department 200 West Washington Street, 3rd Floor Phoenix, Arizona 85003 Phone: 602-495-2076 geno.koman@phoenix.gov

From: Ivette Rodriguez <ivette@phoenixintacademy.org>
Sent: Monday, March 27, 2023 10:17 AM
To: jill@ldcaz.com; PDD Long Range Planning <pdd.longrange@phoenix.gov>
Cc: Andrew Hastings <andrew_hastings106@hotmail.com>
Subject: Circle K Rezoning Request 15th ave and McDowell

Dear Ms. Kaiser and Mr. Moric,

My name is Ivette Rodriguez. I reside at 1505 W. Lynwood St - one block south of the current Circle K and the proposed expansion.

I can't attend the meeting in person today, but I wanted to express some concerns with Circle K.

While I don't have particular concerns with the expansion of the property per se - I do not consider Circle K to be a good neighbor, and I am worried that these problems will persist or worsen.

1) **Transients**: There are consistent issues with the parking lot and the store itself being a place where transients hang out. They will drink in the parking lot, fight with the customers, and then come to our neighborhood.

Example: A few weeks ago, someone showed up on my front lawn because he allegedly attempted to stab a Circle K clerk. Other transients were trying to attack him because they were angry since that clerk reportedly was the one who gave them free food and drinks. My second grade daughter witnessed this and was terrified.

2) Trash. Every day I pick up cups and other trash that have landed on my lawn from the Circle K.

3) **Crime**. The Circle K has been robbed a few times. Also, the transients use that parking lot area to use drugs. We find needles and pipes there regularly.

My ask: <u>I wish for a requirement of this expansion to be that the owners of Circle K make a</u> <u>significant investment in security for the parking lot and the store.</u> The building expansion is not a concern for me - but I worry that the store is already not well taken care of and is attracting people who cause trouble for the community. If this worsens, it will impact our neighborhood and drop property values.

If you need to reach me for clarification, you can email me here or call me at 602.384.5155. I have also copied my landlord, Andrew Hastings, on this message.

Warmly,

Ivette Rodriguez